## The Revenue Impact of Corporate Tax Incentives

The Governmental Accounting Standards Board (GASB) is the professional organization that establishes standards of accounting and financial reporting for state and local governments. In 2015, GASB added "Statement No. 77 on Tax Abatement Disclosures" to its Generally Accepted Accounting Principles (GAAP). GASB 77 requires most state and local governments (including school districts) to report tax abatement programs (if they have such a program/s) in their annual comprehensive financial reports (ACFRs), specifying the **amount of revenue reduced or foregone** as a result of these tax abatements programs. This new rule, GASB 77, allows the public to see how much money for public services is lost to tax breaks given to corporations. This fact sheet summarizes that foregone revenue for the five most populous cities, counties, and school districts (where available) and the state itself in Arkansas.

Between fiscal years 2017 and 2021, the state of Arkansas and those four of its five largest cities, counties, and school districts that disclose GASB 77 data **lost over \$311 million** due to economic development tax breaks. The tables below list **only** the five most populous cities, counties, school districts, and the state itself; however, among this group, only four of the 16 entities disclosed any revenue lost to tax breaks. The true statewide total is presumably much higher. Over the five years reported revenue losses decreased slightly, with an average annual loss of **\$62 million**.

| Foregone Tax Revenue, Five Most Populous School Districts in Arkansas |               |               |               |               |               |  |  |  |
|---|---------------|---------------|---------------|---------------|---------------|--|--|--|
|   | 2017          | 2018          | 2019          | 2020          | 2021          |  |  |  |
| Bentonville<br>Public Schools   | No Disclosure |  |  |  |
| Fort Smith School<br>District   | No Disclosure |  |  |  |
| Little Rock<br>School District  | \$2,512,039   | \$2,451,354   | \$2,432,285   | \$2,433,733   | \$2,329,263   |  |  |  |
| Rogers School<br>District   | No Disclosure |  |  |  |
| Springdale<br>School District   | No Disclosure |  |  |  |
| Annual Total  | \$2,512,039   | \$2,451,354   | \$2,432,285   | \$2,433,733   | \$2,329,263   |  |  |  |
|   |               |               |               |               |               |  |  |  |

Selected School Districts Five-Year Total: \$12,158,674 Source: Annual Comprehensive Financial Reports for the reported jurisdictions

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| Foregone Tax Revenue, Five Most Populous Cities, Counties and State of Arkansas |               |               |               |               |               |  |  |  |
|---|---------------|---------------|---------------|---------------|---------------|--|--|--|
|   | 2017          | 2018          | 2019          | 2020          | 2021          |  |  |  |
| City of Fayetteville  | No Disclosure |  |  |  |
| City of Fort Smith  | No Disclosure |  |  |  |
| City of Jonesboro   | No Disclosure |  |  |  |
| City of Little Rock   | \$913,967     | \$892,321     | \$886,806     | \$884,749     | \$848,773     |  |  |  |
| City of Springdale  | No Disclosure |  |  |  |
| Benton County   | No Disclosure |  |  |  |
| Faulkner County   | No Disclosure |  |  |  |
| Pulaski County  | \$389,333     | \$380,112     | \$377,764     | \$376,887     | \$361,562     |  |  |  |
| Sebastian County  | No Disclosure |  |  |  |
| Washington<br>County  | No Disclosure |  |  |  |
| State of Arkansas   | \$58,147,000  | \$60,789,000  | \$61,580,000  | \$65,545,000  | \$46,883,000  |  |  |  |
| Annual Total  | \$59,450,300  | \$62,061,433  | \$62,844,570  | \$66,806,636  | \$48,093,335  |  |  |  |

Selected Cities, Counties, and State Five-Year Total: \$299,256,274

Selected School Districts, Cities, Counties, and State 5-Year Total Forgone Revenue: \$311,414,948

Source: Annual Comprehensive Financial Reports for the reported jurisdictions

Pulaski County, the City of Little Rock, and the State of Arkansas are the only jurisdictions that reported revenue lost to tax abatements. Little Rock School District does not report tax revenue losses in its own financial document, but we are able to track its losses because the City of Little Rock reports them on the school district's behalf. This lack of transparency in most local bodies is concerning, especially considering that Arkansas localities use Tax Increment Financing (TIF) and enterprise zones, both of which are funded by local property taxes. Yet such revenue losses are not reported in 12 cases here. Because there is no *negative* reporting requirement under GASB's rules, we cannot know if the lack of reporting is an error, or the places do not have any abatements.

## **Key findings:**

- Only 4 of 16 jurisdictions analyzed reported how much they lost out on every year due to corporate tax breaks. Some jurisdictions, like Jonesboro, Fort Smith, and Sebastian County have historically failed to ever produce Annual Comprehensive Financial Reports. Others, like Benton and Faulkner Counties, published very brief and not-so-comprehensive balance sheets instead of a report detailing the previous year's spending broken down by activity.
- While annual spending declined over the five-year period, the foregone revenue totals were still significant: the State of Arkansas alone missed out on nearly \$293 million in foregone tax revenue via the 12 incentive programs that it offers to businesses.

Again: these findings are only from a very small sample of Arkansas places: The state has a total of 501 municipalities, 75 counties, and 233 school districts.

For more information about these abatements, see <u>taxbreaktracker.goodjobsfirst.org.</u> For company-specific information, see <u>subsidytracker.goodjobsfirst.org.</u>

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